

WEST VIRGINIA LEGISLATURE

FIRST REGULAR SESSION, 2015

ENROLLED

COMMITTEE SUBSTITUTE FOR

House Bill No. 2011

(By Delegate(s) Hanshaw, Shott, E. Nelson, Rohrbach, Sobonya, Weld, Espinosa, Statler and Miller)

Passed March 14, 2015

In effect ninety days from passage.



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FOR

H. B. 2011

(BY DELEGATE(S) HANSHAW, SHOTT,

E. NELSON, ROHRBACH, SOBONYA, WELD, ESPINOSA,

STATLER AND MILLER)

[Passed March 14, 2015; in effect ninety days from passage.]

AN ACT to amend and reenact §23-4-2 of the Code of West Virginia, 1931, as amended, relating generally to a workplace employee injury caused by the deliberate intention of the employer required for the employer to lose immunity from a lawsuit; defining actual knowledge; eliminating obsolete language referring to the West Virginia Workers Compensation Fund and board of managers; establishing standards related to blood tests administered after accident; providing that intoxication shown by a positive blood test for alcohol or drugs that meet certain thresholds is the proximate cause of any injury; clarifying provisions outlining who may assert claims on behalf of an employee under this section; requiring that

a claim for worker's compensation benefits be filed prior to bringing a cause of action under this section unless good cause is shown; providing that actual knowledge must be specifically proven by the employee or other person seeking to recover under this section and shall not be deemed or presumed; providing an employee may prove actual knowledge by evidence of an employer's intentional or deliberate failure to conduct a legally required inspection, audit or assessment; establishing actual knowledge is not established by what an employee's immediate supervisor or management personnel should have known had they exercised reasonable care or been more diligent; establishing that proof of actual knowledge of prior accidents, near misses, safety complaints or citations must be proven by documentary or other credible evidence; defining a commonly accepted and well-known safety standard within the industry or business of the employer; exempting certain codes or standards from applying to volunteer fire departments, municipal fire departments and emergency medical response personnel if those entities have followed rules promulgated by the Fire Commission; requiring that if the unsafe working condition relates to a violation of a state or federal safety provision that safety provision must address the specific work, working conditions and hazards involved; establishing that the applicability of state or federal safety provisions is a matter for judicial determination; defining generally serious compensable injury; establishing four categories of serious compensable injury including an injury rated at a whole person impairment of at least thirteen percent (13%) and other threshold requirements, an injury or condition likely to result in death within eighteen (18) months from the date of the filing of the complaint, an injury not capable of whole person impairment if it causes permanent serious disfigurement, causes permanent loss or significant impairment of function of any bodily organ or system, or results in objectively verifiable bilateral or multi-level dermatomal radiculopathy and is not a physical injury that has no objective medical evidence to support a diagnosis, or if an employee suffers from complicated

pneumoconiosis or pulmonary massive fibrosis and that condition has resulted in an impairment rating of at least fifteen percent (15%); establishing certification requirements for the categories of serious compensable injury; requiring that a verified statement submitted from a person with knowledge and expertise of the workplace safety, statutes, rules, regulations and consensus industry standards specifically applicable to the industry and workplace involved in an injury be served with any complaint asserting certain causes of action brought under this section; providing for the minimum contents of the required verified statement; limiting the use of the required verified statement during litigation; providing for consideration of bifurcation of discovery in certain circumstances; establishing the venue in which claims under this section may be brought; providing that actions accruing prior to the effective date are not affected; and establishing the effective date of July 1, 2015, for the amendments to this section.

Be it enacted by the Legislature of West Virginia:

That §23-4-2 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

ARTICLE 4. DISABILITY AND DEATH BENEFITS.

- §23-4-2. Disbursement where injury is self-inflicted or intentionally caused by employer; legislative declarations and findings; "deliberate intention" defined.
 - 1 (a) Notwithstanding anything contained in this chapter, no
 - 2 employee or dependent of any employee is entitled to receive
 - 3 any sum under the provisions of this chapter on account of any
 - 4 personal injury to or death to any employee caused by a self-
 - 5 inflicted injury or the intoxication of the employee. Upon the
 - 6 occurrence of an injury which the employee asserts, or which
 - 7 reasonably appears to have, occurred in the course of and

- 8 resulting from the employee's employment, the employer may
- 9 require the employee to undergo a blood test for the purpose of
- 10 determining the existence or nonexistence of evidence of
- 11 intoxication: Provided, That the employer must have a
- reasonable and good faith objective suspicion of the employee's
- 13 intoxication and may only test for the purpose of determining
- 14 whether the person is intoxicated. If any blood test for
- 15 intoxication is given following an accident, at the request of the
- 16 employer or otherwise, and if any of the following are true, the
- 17 employee is deemed intoxicated and the intoxication is the
- 18 proximate cause of the injury:
- 19 (1) If a blood test is administered within two hours of the
- 20 accident and evidence that there was, at that time, more than five
- 21 hundredths of one percent, by weight, of alcohol in the
- 22 employee's blood; or
- 23 (2) If there was, at the time of the blood test, evidence of
- 24 either on or off the job use of a nonprescribed controlled
- 25 substance as defined in the West Virginia Uniform Controlled
- 26 Substances Act, West Virginia Code §60A-2-201, et seq.,
- 27 Schedules I, II, III, IV and V.
- (b) For the purpose of this chapter, the commission may
- 29 cooperate with the Office of Miners' Health, Safety and Training
- 30 and the State Division of Labor in promoting general safety
- 31 programs and in formulating rules to govern hazardous
- 32 employments.
- 33 (c) If injury results to any employee from the deliberate
- 34 intention of his or her employer to produce the injury or death,
- 35 the employee, or, if the employee has been found to be
- 36 incompetent, his or her conservator or guardian, may recover
- 37 under this chapter and bring a cause of action against the
- 38 employer, as if this chapter had not been enacted, for any excess
- 39 of damages over the amount received or receivable in a claim for

40 benefits under this chapter. If death results to any employee from 41 the deliberate intention of his or her employer to produce the 42 injury or death, the representative of the estate may recover 43 under this chapter and bring a cause of action, pursuant to 44 section six, article seven of chapter fifty-five of this code, 45 against the employer, as if this chapter had not been enacted, for 46 any excess of damages over the amount received or receivable 47 in a claim for benefits under this chapter. To recover under this 48 section, the employee, the employee's representative or 49 dependent, as defined under this chapter, must, unless good 50 cause is shown, have filed a claim for benefits under this chapter.

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(d)(1) It is declared that enactment of this chapter and the establishment of the workers' compensation system in this chapter was and is intended to remove from the common law tort system all disputes between or among employers and employees regarding the compensation to be received for injury or death to an employee except as expressly provided in this chapter and to establish a system which compensates even though the injury or death of an employee may be caused by his or her own fault or the fault of a co-employee; that the immunity established in sections six and six-a, article two of this chapter is an essential aspect of this workers' compensation system; that the intent of the Legislature in providing immunity from common lawsuit was and is to protect those immunized from litigation outside the workers' compensation system except as expressly provided in this chapter; that, in enacting the immunity provisions of this chapter, the Legislature intended to create a legislative standard for loss of that immunity of more narrow application and containing more specific mandatory elements than the common law tort system concept and standard of willful, wanton and reckless misconduct; and that it was and is the legislative intent to promote prompt judicial resolution of the question of whether a suit prosecuted under the asserted authority of this section is or is not prohibited by the immunity granted under this chapter.

- 74 (2) The immunity from suit provided under this section and 75 under sections six and six-a, article two of this chapter may be 76 lost only if the employer or person against whom liability is 77 asserted acted with "deliberate intention". This requirement may 78 be satisfied only if:
- 79 (A) It is proved that the employer or person against whom 80 liability is asserted acted with a consciously, subjectively and 81 deliberately formed intention to produce the specific result of 82 injury or death to an employee. This standard requires a showing 83 of an actual, specific intent and may not be satisfied by 84 allegation or proof of: (i) Conduct which produces a result that 85 was not specifically intended; (ii) conduct which constitutes 86 negligence, no matter how gross or aggravated; or (iii) willful, 87 wanton or reckless misconduct; or
- (B) The trier of fact determines, either through specific findings of fact made by the court in a trial without a jury, or through special interrogatories to the jury in a jury trial, that all of the following facts are proven:
- 92 (i) That a specific unsafe working condition existed in the 93 workplace which presented a high degree of risk and a strong 94 probability of serious injury or death;
- 95 (ii) That the employer, prior to the injury, had actual 96 knowledge of the existence of the specific unsafe working 97 condition and of the high degree of risk and the strong 98 probability of serious injury or death presented by the specific 99 unsafe working condition.
- (I) In every case actual knowledge must specifically be proven by the employee or other person(s) seeking to recover under this section, and shall not be deemed or presumed: *Provided*, That actual knowledge may be shown by evidence of intentional and deliberate failure to conduct an inspection, audit or assessment required by state or federal statute or regulation

- and such inspection, audit or assessment is specifically intended
 to identify each alleged specific unsafe working condition.
- (II) Actual knowledge is not established by proof of what an employee's immediate supervisor or management personnel should have known had they exercised reasonable care or been more diligent.
- (III) Any proof of the immediate supervisor or management personnel's knowledge of prior accidents, near misses, safety complaints or citations from regulatory agencies must be proven by documentary or other credible evidence.
- 116 (iii) That the specific unsafe working condition was a 117 violation of a state or federal safety statute, rule or regulation, 118 whether cited or not, or of a commonly accepted and well-known 119 safety standard within the industry or business of the employer.
- 120 (I) If the specific unsafe working condition relates to a 121 violation of a commonly accepted and well-known safety 122 standard within the industry or business of the employer, that 123 safety standard must be a consensus written rule or standard 124 promulgated by the industry or business of the employer, such 125 as an organization comprised of industry members: *Provided*, 126 That the National Fire Protection Association Codes and 127 Standards or any other industry standards for Volunteer Fire 128 Departments shall not be cited as an industry standard for 129 Volunteer Fire Departments, Municipal Fire Departments and 130 Emergency Medical Response Personnel as an unsafe working 131 condition as long as the Volunteer Fire Departments, Municipal 132 Fire Departments and the Emergency Medical Response 133 Personnel have followed the Rules that have been promulgated 134 by the Fire Commission.
- (II) If the specific unsafe working condition relates to a violation of a state or federal safety statute, rule or regulation that statute, rule or regulation:

- (a) Must be specifically applicable to the work and working condition involved as contrasted with a statute, rule, regulation or standard generally requiring safe workplaces, equipment or working conditions;
- 142 (b) Must be intended to address the specific hazard(s) 143 presented by the alleged specific unsafe working condition; and,
- 144 (c) The applicability of any such state or federal safety 145 statute, rule or regulation is a matter of law for judicial 146 determination.
- (iv) That notwithstanding the existence of the facts set forth in subparagraphs (i) through (iii), inclusive, of this paragraph, the person or persons alleged to have actual knowledge under subparagraph (ii) nevertheless intentionally thereafter exposed an employee to the specific unsafe working condition; and
- 152 (v) That the employee exposed suffered serious compensable 153 injury or compensable death as defined in section one, article 154 four, chapter twenty-three as a direct and proximate result of the 155 specific unsafe working condition. For the purposes of this 156 section, serious compensable injury may only be established by 157 one of the following four methods:
- (I) It is shown that the injury, independent of any preexisting impairment:
- (a) Results in a permanent physical or combination of physical and psychological injury rated at a total whole person impairment level of at least thirteen percent (13%) as a final award in the employees workers' compensation claim; and
- (b) Is a personal injury which causes permanent serious disfigurement, causes permanent loss or significant impairment of function of any bodily organ or system, or results in objectively verifiable bilateral or multi-level dermatomal

radiculopathy; and is not a physical injury that has no objective medical evidence to support a diagnosis; or

- 170 (II) Written certification by a licensed physician that the 171 employee is suffering from an injury or condition that is caused 172 by the alleged unsafe working condition and is likely to result in 173 death within eighteen (18) months or less from the date of the 174 filing of the complaint. The certifying physician must be 175 engaged or qualified in a medical field in which the employee 176 has been treated, or have training and/or experience in 177 diagnosing or treating injuries or conditions similar to those of 178 the employee and must disclose all evidence upon which the 179 written certification is based, including, but not limited to, all 180 radiographic, pathologic or other diagnostic test results that were 181 reviewed.
 - (III) If the employee suffers from an injury for which no impairment rating may be determined pursuant to the rule or regulation then in effect which governs impairment evaluations pursuant to this chapter, serious compensable injury may be established if the injury meets the definition in subclause (I)(b).

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187 (IV) If the employee suffers from an occupational 188 pneumoconiosis, the employee must submit written certification 189 by a board certified pulmonologist that the employee is suffering 190 from complicated pneumoconiosis or pulmonary massive 191 fibrosis and that the occupational pneumoconiosis has resulted 192 in pulmonary impairment as measured by the standards or 193 methods utilized by the West Virginia Occupational 194 Pneumoconiosis Board of at least fifteen percent (15%) as 195 confirmed by valid and reproducible ventilatory testing. The 196 certifying pulmonologist must disclose all evidence upon which 197 the written certification is based, including, but not limited to, all 198 radiographic, pathologic or other diagnostic test results that were 199 reviewed: Provided, That any cause of action based upon this 200 clause must be filed within one year of the date the employee 201 meets the requirements of the same.

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- (C) In cases alleging liability under the provisions of paragraph (B) of this subdivision:
- (i) The employee, the employee's guardian or conservator, or the representative of the employee's estate shall serve with the complaint a verified statement from a person with knowledge and expertise of the workplace safety statutes, rules, regulations and consensus industry safety standards specifically applicable to the industry and workplace involved in the employee's injury, setting forth opinions and information on:
- 211 (I) The person's knowledge and expertise of the applicable 212 workplace safety statutes, rules, regulations and/or written 213 consensus industry safety standards;
- 214 (II) The specific unsafe working condition(s) that were the 215 cause of the injury that is the basis of the complaint; and
- 216 (III) The specific statutes, rules, regulations or written 217 consensus industry safety standards violated by the employer 218 that are directly related to the specific unsafe working 219 conditions: *Provided*, *however*. That this verified statement shall 220 not be admissible at the trial of the action and the Court. 221 pursuant to the Rules of Evidence, common law and subclause 222 two-c, subparagraph (iii), paragraph (B), subdivision (2), 223 subsection (d), section two, article four, chapter twenty-three of 224 this code, retains responsibility to determine and interpret the 225 applicable law and admissibility of expert opinions.
- 226 (ii) No punitive or exemplary damages shall be awarded to 227 the employee or other plaintiff;
- (iii) Notwithstanding any other provision of law or rule to the contrary, and consistent with the legislative findings of intent to promote prompt judicial resolution of issues of immunity from litigation under this chapter, the employer may request and

232 the court shall give due consideration to the bifurcation of 233 discovery in any action brought under the provisions of 234 subparagraphs (i) through (v), of paragraph (B) such that the 235 discovery related to liability issues be completed before 236 discovery related to damage issues. The court shall dismiss the 237 action upon motion for summary judgment if it finds pursuant to 238 rule 56 of the rules of civil procedure that one or more of the 239 facts required to be proved by the provisions of subparagraphs 240 (i) through (v), inclusive, paragraph (B) of this subdivision do 241 not exist, and the court shall dismiss the action upon a timely 242 motion for a directed verdict against the plaintiff if after 243 considering all the evidence and every inference legitimately and 244 reasonably raised thereby most favorably to the plaintiff, the 245 court determines that there is not sufficient evidence to find each 246 and every one of the facts required to be proven by the 247 provisions of subparagraphs (i) through (v), inclusive, paragraph 248 (B) of this subdivision; and

- 249 (iv) The provisions of this paragraph and of each subparagraph thereof are severable from the provisions of each other subparagraph, subsection, section, article or chapter of this code so that if any provision of a subparagraph of this paragraph is held void, the remaining provisions of this act and this code remain valid.
- 255 (e) Any cause of action brought pursuant to this section shall 256 be brought either in the circuit court of the county in which the 257 alleged injury occurred or the circuit court of the county of the 258 employer's principal place of business. With respect to causes of 259 action arising under this chapter, the venue provisions of this 260 section shall be exclusive of and shall supersede the venue 261 provisions of any other West Virginia statute or rule.
- 262 (f) The reenactment of this section in the regular session of 263 the Legislature during the year 2015 does not in any way affect 264 the right of any person to bring an action with respect to or upon

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- 265 any cause of action which arose or accrued prior to the effective date of the reenactment.
- 267 (g) The amendments to this section enacted during the 2015
- 268 session of the Legislature shall apply to all injuries occurring on
- 269 or after July 1, 2015.

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That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

De Helle
Chairman, House Committee
Move Is flaggered
/ Chairman, Senate Confinittee
Originating in the House.
In effect ninety days from passage.
Style J. Harris
Clerk of the House of Delegates
Mark Barner
Clerk of the Senate
Imh Ellh
Speaker of the House of Delegates
President of the Senate
The within is approved this the 3/87 day of March , 2015.
day of March , 2015.
Carl Ray Joseph
in the princes

PRESENTED TO THE GOVERNOR

MAR 2 / 2015